BEFORE THE MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS STATE OF CALIFORNIA

In the Matter of the Accusation Against:)))
BENEDICT LIAO, M.D.) File No. 06-2008-196426
Physician's and Surgeon's))
Certificate No. A-30083	
Respondent)))

DECISION

The attached Stipulated Settlement and Disciplinary Order is hereby adopted as the Decision and Order of the Medical Board of California, Department of Consumer Affairs, State of California.

This Decision shall become effective at 5:00 p.m. on <u>February 25, 2011</u>.

IT IS SO ORDERED <u>January 26, 2011</u>.

MEDICAL BOARD OF CALIFORNIA

Shelton Duruisseau, Ph.D., Chair

Panel A

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10	In the Matter of the Accusation Against:	Case No. 06-2008-196426
11	BENEDICT LIAO, M.D.	OAH No. 2010060249
12 13	600 N. Garfield Avenue, Suite 206 Monterey Park, California 91754	STIPULATED SETTLEMENT AND DISCIPLINARY ORDER
14	Physician's and Surgeon's Certificate Number	
15	A30083, Respondent.	
16	Respondent.	
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18	In the interest of a prompt and speedy settlement of this matter, consistent with the public	
19	interest and the responsibility of the Medical Board of California (Board), the parties hereby	
20	agree to the following Stipulated Settlement and Disciplinary Order which will be submitted to	
21	the Board for approval and adoption as the final disposition of the Accusation.	
22	<u>PARTIES</u>	
23	1. Linda K. Whitney (Complainant) is	the Executive Director of the Medical Board of
24	California. She brought this action solely in her official capacity and is represented in this matter	
25	by Edmund G. Brown Jr., Attorney General of the State of California, by Margaret Phe, Deputy	
26	Attorney General.	
27	2. Respondent Benedict Liao, M.D. (Respondent) is represented in this proceeding by	
28	attorney Peter R. Osinoff, whose address is:	
1	1	

Peter R. Osinoff, Esq. Bonne Bridges Mueller O'Keefe & Nichols 3699 Wilshire Boulevard, 10th Floor Los Angeles, CA 90010-2719

3. On or about April 14, 1976, the Medical Board of California issued Physician's and Surgeon's Certificate Number A30083 to Respondent. The Physician's and Surgeon's Certificate was in full force and effect at all times relevant to the charges brought in Accusation No. 06-2008-196426 and will expire on April 30, 2012, unless renewed.

JURISDICTION

4. Accusation No. 06-2008-196426 was filed before the Board, and is currently pending against Respondent. The Accusation and all other statutorily required documents were properly served on Respondent on March 2, 2010. Respondent timely filed his Notice of Defense contesting the Accusation. A copy of Accusation No. 06-2008-196426 is attached as exhibit A and incorporated herein by reference.

ADVISEMENT AND WAIVERS

- 5. Respondent has carefully read, fully discussed with counsel, and understands the charges and allegations in Accusation No. 06-2008-196426. Respondent has also carefully read, fully discussed with counsel, and understands the effects of this Stipulated Settlement and Disciplinary Order.
- 6. Respondent is fully aware of his legal rights in this matter, including the right to a hearing on the charges and allegations in the Accusation; the right to be represented by counsel at his own expense; the right to confront and cross-examine the witnesses against him; the right to present evidence and to testify on his own behalf; the right to the issuance of subpoenas to compel the attendance of witnesses and the production of documents; the right to reconsideration and court review of an adverse decision; and all other rights accorded by the California Administrative Procedure Act and other applicable laws.
- 7. Respondent voluntarily, knowingly, and intelligently waives and gives up each and every right set forth above.

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CULPABILITY

- 8. Respondent understands and agrees that the charges and allegations in Accusation No. 06-2008-196426, if proven at a hearing, constitute cause for imposing discipline upon his Physician's and Surgeon's Certificate.
- 9. For the purpose of resolving the Accusation without the expense and uncertainty of further proceedings, Respondent agrees that, at a hearing, Complainant could establish a prima facie case for the charges in the Accusation. Respondent hereby gives up his right to contest those charges.
- 10. Respondent agrees that his license is subject to discipline and agrees to be bound by the Board's imposition of discipline as set forth in the Disciplinary Order below.

<u>CONTINGENCY</u>

- and agrees that counsel for Complainant and the staff of the Medical Board of California may communicate directly with the Board regarding this stipulation and settlement, without notice to or participation by Respondent or his counsel. By signing the stipulation, Respondent understands and agrees that he may not withdraw his agreement or seek to rescind the stipulation prior to the time the Board considers and acts upon it. If the Board fails to adopt this stipulation as its Decision and Order, the Stipulated Settlement and Disciplinary Order shall be of no force or effect, except for this paragraph, it shall be inadmissible in any legal action between the parties, and the Board shall not be disqualified from further action by having considered this matter.
- 12. The parties understand and agree that facsimile copies of this Stipulated Settlement and Disciplinary Order, including facsimile signatures thereto, shall have the same force and effect as the originals.
- 13. In consideration of the foregoing admissions and stipulations, the parties agree that the Board may, without further notice or formal proceeding, issue and enter the following Disciplinary Order:

DISCIPLINARY ORDER

A. PUBLIC REPRIMAND

IT IS HEREBY ORDERED that Physician's and Surgeon's Certificate No. A30083 issued to Respondent Benedict Liao, M.D. (Respondent) is hereby publicly reprimanded pursuant to Business and Professions Code section 2227, subdivision (a)(4). This public reprimand, which is issued in connection with the care and treatment of patient L.Y. as set forth in Accusation No. 06-2008-196426, is as follows:

On or about October 24, 2005, you acted in violation of Business and Professions Code section 2234, subdivision (b), by failing to order additional diagnostic testing to confirm or to exclude the diagnosis of an ectopic pregnancy that later ruptured.

- B. <u>EDUCATION COURSES</u> Within 60 calendar days of the effective date of this Decision, Respondent shall submit to the Board or its designee for its prior approval educational programs or courses which shall not be less than 32 hours and completed within six months after the effective date of the Decision. The educational programs or courses shall cover the following areas:
 - 1. Interpretation and Protocols for Ultrasound and Pregnancy;
 - 2. Complications arising from Therapeutic Abortions;
 - 3. Detection and Treatment of Ectopic Pregnancy;
 - 4. Role of the Rh factor; and
 - 5. Management of Early Pregnancy.

The educational programs or courses shall be Category I certified, limited to classroom, conference, or seminar settings. The educational programs or courses shall be at Respondent's expense and shall be in addition to the Continuing Medical Education (CME) requirements for renewal of licensure. Following the completion of each course, the Board or its designee may administer an examination to test Respondent's knowledge of the course. Respondent shall provide proof of attendance for 57 hours of CME of which 32 hours were in satisfaction of this

condition. Failure to successfully complete the educational programs or courses during the first six months after the effective date of the Decision constitutes a material breach of this Order.

Educational programs or courses as described above that are taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

C. <u>MEDICAL RECORD KEEPING COURSE</u> Within 60 calendar days of the effective date of this Decision, Respondent shall enroll in a course in medical record keeping, at Respondent's expense, approved in advance by the Board or its designee. Said course shall not be less than 16 hours, and shall be in addition to Respondent's CME requirements for renewal of licensure. Failure to successfully complete the course during the first six months after the effective date of this Decision constitutes a material breach of this Order.

A medical record keeping course taken after the acts that gave rise to the charges in the Accusation, but prior to the effective date of the Decision may, in the sole discretion of the Board or its designee, be accepted towards the fulfillment of this condition if the course would have been approved by the Board or its designee had the course been taken after the effective date of this Decision.

Respondent shall submit a certification of successful completion to the Board or its designee not later than 15 days after successfully completing the course, or not later than 15 calendar days after the effective date of the Decision, whichever is later.

D. <u>FAILURE TO COMPLY WITH ORDER</u> A material breach by Respondent of this Order shall constitute unprofessional conduct and shall be a basis for further disciplinary action by the Board. In such circumstances, the Complainant may reinstate the Accusation in

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case number 06-2008-196426 and/or file a supplemental accusation alloging any material breach of this Order by Respondent as unprofessional conduct. ACCEPTANCE I have parefully read the above Stipulated Scallement and Disciplinary Order and have fully discussed it with my attorney. Peter R. Osinoff. I understand the stipulation and the effect it will have on my Physician's and Surgeon's Certificate. I onter into this Stipulated Settlement and Disciplinary Order voluntarily, knowingly, and intelligently, and agree to be bound by the Decision and Order of the Board. Respondent I have read and fully discussed with Respondent Benedict Liao, M.D. the terms and conditions and other matters contained in the above Stipulated Settlement and Disciplinary Order. I approve its form and content. Heigh R. Osinoss, Esq. Attorney for Respondent 1//

ENDORSEMENT

The foregoing Stipulated Settlement and Disciplinary Order is hereby respectfully submitted for consideration by the Board.

Dated: 11/4/2010

Respectfully Submitted,

EDMUND G. BROWN JR.
Attorney General of California
TRINA L. SAUNDERS
Acting Supervising Deputy Attorney
General

MARGARET PHE
Deputy Attorney General
Attorneys for Complainant

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Exhibit A

Accusation No. 06-2008-196426

STATE OF CALIFORNIA MEDICAL BOARD OF CALIFORNIA EDMUND G. BROWN JR. 1 SACRAMENTO Attorney General of California 2 MARGARET PHE Deputy Attorney General 3 State Bar No. 207205 300 South Spring Street, Suite 1702 Los Angeles, California 90013 4 Telephone: (213) 576-7776 Facsimile: (213) 897-1071 5 Attorneys for Complainant 6 7 8 BEFORE THE 9 MEDICAL BOARD OF CALIFORNIA DEPARTMENT OF CONSUMER AFFAIRS 10 STATE OF CALIFORNIA 11 12 In the Matter of the Accusation Against: Case No. 06-2008-196426 13 BENEDICT S. LIAO, M.D. 14 ACCUSATION 600 North Garfield Avenue, Suite 206 15 Monterey Park, California 91754 16 Physician's and Surgeon's Certificate Number 17 A30083, 18 Respondent. 19 20 Complainant alleges: 21 **PARTIES** 22 Linda K. Whitney (Complainant) brings this Accusation solely in her official 23 1. capacity as the Interim Executive Director of the Medical Board of California (Board), 1 24 Department of Consumer Affairs. 25 26 ¹ As used herein, the term "Board" means the Medical Board of California. As also used herein, the Division of Medical Quality shall also be deemed to refer to the Board. See B&P 27 Code section 2002. 28 1

Accusation

2. On or about April 14, 1976, the Medical Board of California issued Physician's and Surgeon's Certificate Number A30083 to Benedict S. Liao, M.D. (Respondent). That certificate was in full force and effect at all times relevant to the charges brought herein and will expire on April 30, 2010, unless renewed.

JURISDICTION

- 3. This Accusation is brought before the Board under the authority of the following laws. All section references are to the Business and Professions Code (Code) unless otherwise indicated.
 - 4. Section 2227 of the Code states:
- "(a) A licensee whose matter has been heard by an administrative law judge of the Medical Quality Hearing Panel as designated in Section 11371 of the Government Code, or whose default has been entered, and who is found guilty, or who has entered into a stipulation for disciplinary action with the division, may, in accordance with the provisions of this chapter:
 - "(1) Have his or her license revoked upon order of the division.
- "(2) Have his or her right to practice suspended for a period not to exceed one year upon order of the division.
- "(3) Be placed on probation and be required to pay the costs of probation monitoring upon order of the division.
 - "(4) Be publicly reprimanded by the division.
- "(5) Have any other action taken in relation to discipline as part of an order of probation, as the division or an administrative law judge may deem proper.
- "(b) Any matter heard pursuant to subdivision (a), except for warning letters, medical review or advisory conferences, professional competency examinations, continuing education activities, and cost reimbursement associated therewith that are agreed to with the division and successfully completed by the licensee, or other matters made confidential or privileged by existing law, is deemed public, and shall be made available to the public by the board pursuant to Section 803.1."

5. Section 2234 of the Code states:

"The Division of Medical Quality shall take action against any licensee who is charged with unprofessional conduct. In addition to other provisions of this article, unprofessional conduct includes, but is not limited to, the following:

- "(a) Violating or attempting to violate, directly or indirectly, assisting in or abetting the violation of, or conspiring to violate any provision of this chapter [Chapter 5, the Medical Practice Act].
 - "(b) Gross negligence.
- "(c) Repeated negligent acts. To be repeated, there must be two or more negligent acts or omissions. An initial negligent act or omission followed by a separate and distinct departure from the applicable standard of care shall constitute repeated negligent acts.
- "(1) An initial negligent diagnosis followed by an act or omission medically appropriate for that negligent diagnosis of the patient shall constitute a single negligent act.
- "(2) When the standard of care requires a change in the diagnosis, act, or omission that constitutes the negligent act described in paragraph (1), including, but not limited to, a reevaluation of the diagnosis or a change in treatment, and the licensee's conduct departs from the applicable standard of care, each departure constitutes a separate and distinct breach of the standard of care.
 - "(d) Incompetence.
- "(e) The commission of any act involving dishonesty or corruption which is substantially related to the qualifications, functions, or duties of a physician and surgeon.
 - "(f) Any action or conduct which would have warranted the denial of a certificate."
- 6. Section 2266 of the Code states: "The failure of a physician and surgeon to maintain adequate and accurate records relating to the provision of services to their patients constitutes unprofessional conduct."

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FIRST CAUSE FOR DISCIPLINE

(Gross Negligence)

- 7. Respondent is subject to disciplinary action under section 2234, subdivision (b), in that he was grossly negligent in his care and treatment of patient L.Y. The circumstances are as follows:
- 8. On or about October 5, 2005, patient L.Y., then a 37-year-old married female, initially presented to Respondent's office to have a therapeutic abortion. L.Y.'s last menstrual period was on August 6, 2005. But she reportedly experienced vaginal bleeding and abdominal pain on September 3, 2005. Another physician started her on Tylenol with Codeine for the abdominal pain that was associated with the bleeding.
- 9. Respondent performed a physical examination of the patient. He recorded her vital signs and the results from the examination of her head, eyes, ears, nose, throat, neck, chest and lungs, heart, abdomen and pelvis. Respondent noted that L.Y.'s abdomen was not tender. The pelvic examination revealed moderate bloody fluid in the vagina. Respondent further indicated that L.Y. had an anteverted uterus² and that it was non-tender. There was no adnexal mass.³ However, the ultrasound revealed a five to six-centimeters ovarian cyst in the left adnexa and a six to seven-week sized intrauterine pregnancy.⁴ Respondent did not perform a quantitative beta-human chorionic gonadotropin (HCG) blood test.⁵ Also, his initial evaluation did not include a patient blood type and Rh factor⁶ evaluation. His clinical impression was as follows:

 (1) incomplete abortion,⁷ (2) impending abortion⁸ and (3) left ovarian cyst five to six-centimeters.
- 10. Respondent's orders for the therapeutic abortion included an IV solution, intravenous valuem and Xylocaine. The dilation and evacuation was completed. Respondent

² An anteverted uterus tilts slightly forward towards the pubic bone.

³ No adnexal mass means that there is no mass in the area of the pelvis alongside the uterus that includes the area of tubes and ovaries.

⁴ An intrauterine pregnancy is a pregnancy inside the uterus.
⁵ The test measures the exact amount of the pregnancy hormone, human chorionic

gonadotropin (HCG) is in the bloodstream.

The Rh factor is a type of protein on the surface of red blood cells.

⁷ An incomplete abortion is an incomplete spontaneous miscarriage.
8 An impending abortion is an impending spontaneous miscarriage.
9 To be a property of the for a paracomical parachlock

⁹ Xylocaine is a local anesthetic for a paracervical nerve block.

identified a small amount of products of conception¹⁰ on physical gross exam. A post dilation and evacuation ultrasound confirmed that the previously identified intrauterine pregnancy was no longer visible. L.Y. was discharged after the procedure with planned follow up for one-week later and a prescription for Amoxicillin (antibiotics).

- L.Y. did not want to incur the additional charge. However, Respondent neither documented the patient's refusal nor obtained a signed informed refusal of care from her. Respondent performs a post dilation and evacuation ultrasound to confirm that the abortion is completed. He sends the products of conception for pathologic exam only if he does not obtain enough products of conception.
- 12. On or about October 13, 2005, L.Y. presented to Respondent's office for a follow-up examination. At that time, she did not have any complaints, abdominal pain, or vaginal bleeding. However, a physical exam and ultrasound revealed bloody fluid in the cul-de-sac and cervical erosion. No abdominal or pelvic exam was documented. Respondent did not perform a quantitative beta-HCG blood test on this occasion, because the level of the patient's HCG would not be helpful. L.Y. underwent a repeat uterine aspiration, but the aspiration did not yield any pregnancy tissue. She was discharged with the antibiotic Doxycycline.
- On or about October 24, 2005, L.Y. returned to Respondent's office complaining of vaginal spotting and off and on abdominal pain for one to two days. No abdominal or pelvic exam was documented. Respondent's clinical impression was cervical erosion and to rule out an ectopic pregnancy. Respondent recorded the ultrasound results as negative, no placental tissue seen inside the uterus, and no fluid (blood or cyst fluid) seen outside of the uterus in the pelvis. However, the endometrial lining increased three to four millimeters in thickness. Respondent's treatment plan included a prescription of the vaginal yeast medication Gyne-Lotrimin for the cervical erosion and the antibiotic Cipro. His plan for the persistent abdominal pain was to prescribe Methotrexate. Respondent failed to order additional diagnostic testing to confirm or to

¹⁰ Products of conception are the pregnancy tissues from the uterus.

An ectopic pregnancy is a pregnancy outside of the uterus.

exclude the diagnosis of an ectopic pregnancy. He did not perform a beta-HCG blood test. Although Respondent suspected an ectopic pregnancy on this visit, he did not schedule a follow-up visit with L.Y. Respondent simply told the patient to return to the office during office hours or to go to the Emergency Room after hours for an increase in abdominal pain.

- complaining of severe abdominal pain with vaginal bleeding. An examination revealed significant abdominal distension¹² with abdominal pain. Also, there was significant tenderness, guarding and rebound.¹³ The clinical impression was acute peritonitis, probably secondary to perforation of the uterus or of other regions. L.Y. was immediately referred to the Emergency Room for evaluation. The ultrasound performed at the Emergency Room revealed a mass in the upper part of the uterus measuring 6.47 x 5.49 x 6.5 centimeters, a mass in the left adnexa measuring 4.2 x 2.4 x 2.6 centimeters, and free fluid in the abdomen. The Emergency Room physician's clinical impression was possible ruptured ectopic pregnancy or possible perforation of the uterus. Patient L.Y. underwent an exploratory laparotomy (surgery on the abdomen) and at that time was found to have a right tubal ectopic pregnancy, confirmed on pathologic exam, that had ruptured with resultant internal hemorrhage. Treatment involved removal of L.Y.'s right fallopian tube.
- 15. Respondent's failure to order additional diagnostic testing to confirm or to exclude the diagnosis of an ectopic pregnancy, including a formal ultrasound and beta-HCG blood test, and his failure to give L.Y. close clinical follow-up care represent gross negligence.

SECOND CAUSE FOR DISCIPLINE

(Incompetence)

16. Respondent is subject to disciplinary action under section 2234, subdivision (d), in that he exhibited incompetence in the care and treatment L.Y. as follows:

Rebound tenderness is increased pain upon release of pressure.

Abdominal distension is the swelling of the abdominal cavity that creates painful pressure on the internal organs.

Guarding is an involuntary spasm of the abdominal muscles to prevent movement.

Accusation

PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Medical Board of California issue a decision:

- Revoking or suspending Physician's and Surgeon's Certificate Number A30083, 1. issued to Benedict S. Liao, M.D.
- Revoking, suspending or denying approval of his authority to supervise physician's assistants, pursuant to section 3527 of the Code;
- Ordering him to pay the Medical Board of California, if placed on probation, the costs 2. of probation monitoring; and
 - Taking such other and further action as deemed necessary and proper. 3.

March 2, 2010 DATED:

LINDA K. WHITNEY Interim Executive Director Medical Board of California State of California

Complainant

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